WILLIAM R. SPENCE Director

MICHELE CHOUTEAU McLEAN
Deputy Director



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COUNTY OF MAUI

OFFICE OF THE MAYOR

DEPARTMENT OF PLANNING

June 12, 2014

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APPROVED FOR TRANSMIT

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Honorable Alan M. Arakawa Mayor, County of Maui 200 South High Street Wailuku, Hawaii 96793

For Transmittal to:

Honorable Donald Couch, Chair and Members of the Planning Committee 200 South High Street Wailuku, Hawaii 96793

Dear Chair Couch and Members:

SUBJECT:

A BILL FOR AN ORDINANCE AMENDING CHAPTER 19.15, MAUI COUNTY CODE, RELATING TO COUNTRY TOWN BUSINESS DISTRICTS AND AMENDING CHAPTER 19.510, MAUI COUNTY CODE, RELATING TO APPLICATION AND PROCEDURES (PC-24)

The Department of Planning (Department) is transmitting a revised proposed bill that incorporates revisions made by your Committee. The Department originally transmitted this item to the County Council on August 24, 2011 and it was last taken up by your Committee on March 14, 2013. At this meeting, the Committee asked for the Department of the Corporation Council and the Department of Planning to make revisions; attached is the revised bill approved by the Department of the Corporation Counsel as to form and legality.

Thank you for your attention to this matter. Should further clarification be necessary, please contact Administrative Planning Officer Joseph Alueta at Ext. 7743.

Sincerely,

WILLIAM SPENCE Planning Director

Attachment

xc: Michele McLean, Deputy Director

Clayton I. Yoshida, Planning Program Administrator Joseph W. Alueta, Administrative Planning Officer

Project File General File

WRS:MCM:atw

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ORD	INANCE	NO.	
BILL	NO.		(2014)

A BILL FOR AN ORDINANCE AMENDING CHAPTER 19.15,
MAUI COUNTY CODE, RELATING TO COUNTRY TOWN BUSINESS
DISTRICTS AND AMENDING CHAPTER 19.510, MAUI COUNTY CODE,
RELATING TO APPLICATION AND PROCEDURES

BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. Chapter 19.15, Maui County Code, is amended to read as follows:

"Chapter 19.15

COUNTRY TOWN BUSINESS DISTRICTS

Sections:

19.15.010	Purpose and intent.
19.15.020	Permitted uses.
19.15.025	Accessory uses.
19.15.030	Special uses.
19.15.040	Development standards.
19.15.050	[Limited conditional uses.] Rule making authority.
[19.15.060	Design guidelines and standards.]

- 19.15.010 Purpose and intent. A. The B-CT country town business district is intended to establish development standards for businesses in [the rural] smaller and/or more remote communities.
- B. It is intended that the unique [urban] design character of [the more remote] these business districts be preserved and maintained to promote the "country town" atmosphere of [the various rural business] these communities in Maui County.
- C. This B-CT country town business district zoning ordinance establishes the means of implementing various provisions of Maui County community plans.

Provisions in such community plans promote retention the aspects of [rural-agricultural] certain lifestyle that have developed over the years in the commercial areas of [the] small [rural] and remote communities throughout Maui County. These communities single-unit traditionally feature establishments in separate buildings or units with a shared common wall. Structures, generally, are small in scale, oriented in heights to a pedestrian scale, and rustic in design. These areas differ from larger, modern urban centers that feature shopping centers and business establishments that utilize on-site parking.

Examples of the country town concept are[, therefore,] commercial areas of such [rural based] communities as Makawao-Pukalani-Kula, Paia-Haiku, Hana, Lanai City, and Molokai. Other areas on the fringes of larger urban concentrations, however, may qualify for B-CT country town business district zoning if consistent with the applicable community plan. The decision as to which areas, in detail, are appropriate for this zoning category is dependent on numerous variables and involves both subjective and objective considerations.

19.15.020 Permitted uses. Within the B-CT country town business district, the following uses shall be permitted:

[A. Principal uses:

- 1. Amusement and recreational activities that are situated within completely enclosed building;
 - 2. Automobile services;
 - 3. Auditoriums and theaters;
 - 4. Bakeries;
- 5. Buildings and premises utilized, owned, or operated by government agencies, including community centers;
- 6. Business, financial, and professional offices:
 - 7. Commercial retail establishments;
 - 8. Eating and drinking establishments;
- 9. Educational, research, trade, and personal skills facilities and learning centers;
 - Fitness centers and dancing studios;

- 11. Hardware, feed, and garden stores; provided that feed and fertilizer are kept within an enclosed building;
 - 12. Laundromats;
 - 13. Music studios;
 - 14. Parking lots;
 - 15. Personal service establishments;
- 16. Printing establishments that are totally enclosed within a building;
- 17. Religious, benevolent, and philanthropic societies, and civic organizations;
- 18. Bed and breakfast homes, in lawfully existing single-family dwellings, subject to the restrictions and standards of section 19.64.030 of this title;
 - 19. Day care facilities, except on Molokai;
- 20. Medical facilities and animal hospitals, except on Molokai;
- 21. Multifamily dwellings, duplexes, and bungalow courts, except on Molokai;
- 22. Combinations of dwelling units with other permitted principal uses in the same building, except on Molokai;
- 23. Home occupations, in lawfully existing single-family dwellings; and
- 24. Short-term rental homes, in lawfully existing single-family dwellings, subject to the provisions of chapter 19.65 of this title.
- B. Accessory uses and structures necessary to facilitate the establishment of permitted principal uses.]

Permitted uses	Criteria or limitations
Amusement and recreational	Conducted wholly within a
activities	completely enclosed building
Animal hospitals, including	Except on Molokai
boarding	
Art and music studios	
Auditoriums, theaters,	
gymnasiums including fitness	
centers, private clubs and	
dance halls	

Automobile services	
Bed and breakfast homes, in	Subject to the restrictions
lawfully existing single-	and standards of section
family dwellings	19.64.030 of this code
Buildings and premises used,	
owned, or operated by	
government agencies,	
including community centers	
Combinations of dwelling	Except on Molokai
units with other permitted	
uses in the same building	
Communication equipment and	Provided that it is part of
antennae	or supported by a building
Day care facilities	Except on Molokai
Eating and drinking	
establishments	
Educational institutions	
Education, specialized	
Farmers markets	
General merchandising	
General office	
Hardware, feed, and garden	Provided, that feed and
stores	fertilizer are kept within an
800108	enclosed building
Home occupations	Within lawfully existing
iome occupacions	single-family dwellings
Libraries	Diligio ramely american
Multifamily dwellings,	Except on Lanai and Molokai
duplexes, and bungalow courts	incope ou land and horotal
Museums	14.00.00.00.00.00.00.00.00.00.00.00.00.00
Parking lots	
Personal and business service	Except for medical facilities
1 CIBOHAT AND DUBINESS SELVICE	on Molokai and excluding dry
	cleaning on Lanai. Printing
	establishments shall be
	conducted within an enclosed
	building
Recycling collection center	Conducted wholly within a
Recycling collection center	completely enclosed building
	or within an area enclosed on
	all sides by a solid tence or
	wall at least six feet in
	height; and provided, that no
	mergic, and provided, that no

	goods, materials, or objects
	shall be stacked higher than
	the fence or walls so erected
Redemption center	
Religious, benevolent, or	
philanthropic societies,	
civic organizations, and	
<u>quasi-public uses</u>	
Swap meet or open air market	
Taxicab, car rental, and U-	
drive stations and offices	
Transient vacation rentals	Provided that the number of
	bedrooms does not exceed six.
	Except on Molokai, where a
	special use permit is
	required
Warehouse facilities	
associated with a permitted	
use within the district	
Other similar businesses or	Provided that such uses shall
commercial enterprises or	be approved by the
activities that are not	appropriate planning
detrimental to the weltare of	commission as conforming to
the surrounding area	the intent of this article

19.15.025 Accessory uses. The following uses, located on the same lot, are deemed accessory, customary, incidental, usual, and necessary to the permitted uses in the B-CT country town business district:

Accessory uses	Criteria or limitations
Energy systems, small-scale	Provided there will be no
	detrimental or nuisance
	effect upon neighbors
Garages, porte-cochere, mail	
boxes and trash enclosures	
Light manufacturing such as	Provided, that the light
leather crafting, sewing, ice	manufacturing is primarily
cream or candle making	associated with a permitted
	use under section 19.15.020
	and wholly contained within a

	completely enclosed building and the goods are sold exclusively on site; and provided there will be no detrimental or nuisance effect upon the surrounding area
Other uses that are	
determined by the director of	
planning to be clearly	
incidental and customary to a	
permitted use	

- 19.15.030 Special uses. The following are in the special uses B-CT country town business district, and approval of the appropriate planning commission shall be obtained, conformance with the intent of this article and subject such terms and conditions to as may be warranted and required.
- [A. Public utility substations that will not be hazardous or a nuisance to the surrounding area;
- B. Light manufacturing such as leather crafting and sewing; provided, that the light manufacturing is primarily associated with a permitted use established under section 19.15.020 of this chapter and totally contained within the individual business establishment;
- C. Upholstery, canvas, and sign painting and surfboard making shops that are totally contained within the individual business establishment;
- D. Telecommunication offices and facilities: provided, that all exterior telecommunication equipment shall be set back at least twenty-five feet from any property line and that such telecommunication equipment shall be screened from public view appropriate means, including, but not limited to, landscape planting;
- E. Other uses that are similar in character to permitted and special uses and consistent with the unique character, identity, and needs of the country town, and that are not detrimental to the welfare of the surrounding area; and

F. Storage facilities not associated with a permitted use.]

Special uses	Criteria or limitations
Freestanding wind turbines,	
towers, or antennae	
Public utility substations	Provided there will be no
	detrimental or nuisance
	effect upon neighbors
Storage facilities not	
associated with a permitted	
use within the district	
Telecommunication offices and	Provided, that all exterior
facilities	telecommunication equipment
	shall be set back at least
	twenty-five feet from any
	property line and that such
	telecommunication equipment
	shall be screened from public
	view by appropriate means,
	including, but not limited
	to, landscape planting
Transient vacation rentals	Seven to twelve bedrooms
Upholstery, canvas, sign	Conducted wholly within a
painting, and surfboard	completely enclosed building
making shops	
Vehicle bodywork, frame or	Conducted wholly within a
body parts straightening,	completely enclosed building
steam cleaning, painting,	
welding, storage of non-	
operating vehicles, and tire	
recapping or re-grooving	
Other uses that are similar	
in character to permitted and	
special uses and consistent	
with the unique character,	
identity, and needs of the	
country town, and that are	
not detrimental to the	
welfare of the surrounding	
area	

- 19.15.040 Development standards. The [Development] development standards for the B-CT country town business district shall be[:] as follows, unless otherwise specified in adopted design guidelines pursuant to section 19.510.100:
 - [A. Minimum lot area: six thousand square feet;
 - B. Minimum lot width: sixty feet;
 - C. Minimum structure setback:
 - 1. Front yard: no setback unless specified by the adopted design guidelines;
 - 2. Side and rear yard:
 - a. No setback where off-street
 parking is provided;
 - b. Where the side or rear of a lot abuts a lot in any zoning district that requires a setback, the abutting side or rear yard shall have the same yard spacing as required in the district;
- D. Maximum height: two stories not exceeding thirty-five feet;
- Substandard buildings: buildings on existing may be reconstructed substandard lots established building footprint in situations where the planning director determines, in accordance with established design quidelines, that such reconstruction does not detrimentally affect the character of the district.

	DEVELOPMENT STANDARDS	
	B-CT	Notes and
		exceptions
Minimum lot	6,000	
area (square		
<u>feet)</u>		
Minimum lot	60	
width (in		
<u>feet)</u>		
Maximum	35	Except that vent
building		pipes, fans,
height (in		chimneys,
feet)		antennae, and
		equipment used
		for small-scale

		energy systems
		on roofs shall
		not exceed
		forty-five feet
Minimum	None for	Unless specified
front yard	buildings	by adopted
building		design
setback or		guidelines
build to		
<u>line</u>		
Minimum side	Where the side or	
and rear	rear of a lot	·
yard	abuts a lot in	
building	any zoning	
setback or	district that	
build to	requires a	
line	setback, the	
	abutting side or	
	rear yard shall	
	have the same	
	yard setback as	
	-	
	required in the	
	abutting district	
Maximum	Minimum setback	
height and	of one foot for	
minimum	each foot in	
setback for	height, from all	
freestanding	property lines	
antennae or		
wind turbine		
structures		
Design	All buildings and struc	tures shall be
review	erected, constructed, r	reconstructed,
	renovated, remodeled, e	nlarged or
	converted in a similar	and compatible
	architectural design ch	aracter with that
	of surrounding commerci	al buildings. It
	is intended that an ide	ntifiable and
	unified urban design th	eme be retained
	within each BC-T countr	
	district. The urban de	-
	be in conformance with	
	design guidelines and s	
	community as reviewed b	
	community as reviewed in	y che commission,

	and adopted by resolution. Except as		
	necessary to protect public health,		
	safety and welfare, where a conflict		
	exists between adopted country town		
	business district design guidelines and		
	standards, and the Maui County Code, the		
	design guidelines and standards shall		
	prevail		
Substandard	Buildings on existing substandard lots		
buildings	may be reconstructed on the established		
	building footprint where the director of		
	planning determines, in accordance with		
	established design guidelines, that such		
	reconstruction does not detrimentally		
	affect the character of the district		

- 19.15.050 [Limited conditional uses. A. The following are declared conditional uses in the B-CT country town business district:
 - 1. Hotels; provided, that the following additional standards of development are followed:
 - a. A minimum side yard setback of ten feet,
 - b. A minimum rear yard setback of ten feet,
 - c. A maximum lot coverage of twentyfive per cent, and
 - d. A maximum floor area-lot area
 ratio of 1.0;
 - 2. Vehicle bodywork, frame or body parts straightening, steam cleaning, painting, welding, storage of nonoperating vehicles, and tire recapping or regrooving; provided, that all work shall be done in an enclosed building and that the following additional standards of development are followed:
 - a. A minimum side yard setback of ten feet to include a minimum six-foot-high wall on the side property line,
 - b. A minimum rear yard setback of ten feet to include a minimum six-foot-high wall on the rear property line,

- c. Landscape planting and irrigation: an appropriate landscape planting and irrigation plan shall be prepared for implementation in order to soften the visual impact of perimeter walls and the storage or nonoperating vehicles;
- B. A conditional permit shall be obtained for the abovementioned uses pursuant to chapter 19.40 of this code.] Rule making authority. The director of planning may adopt rules to implement this chapter.

[19.15.060 Design guidelines and standards. All buildings and structures shall be constructed, reconstructed, renovated, remodeled. enlarged or converted in a similar and compatible architectural character with that design surrounding commercial buildings. It is intended that an identifiable and unified urban design theme be retained within each BC-T country town business district. The urban design theme shall conformance with established design quidelines and standards for each community as reviewed by commission, and adopted by resolution. Except necessary to protect public health, safety and welfare, where a conflict exists between adopted country town business district design guidelines and and the Maui County Code, the design standards, guidelines and standards shall prevail.

Review of the design guidelines and standards by the commission shall include review and comment by the urban design review board and completion of a public review consisting of an advertised public meeting in each country town and an advertised public hearing held by the commission for each community planning area.

In developing site design guidelines and standards, consideration shall be given to (i) the functional and spatial relationships with surrounding uses, and (ii) the relationship of landscape planting in the aesthetic continuity of surrounding sites.

In developing architectural design guidelines and standards, consideration shall be given to (i) the existing variety of form and massing elements, (ii) the size and proportions of surrounding structures, (iii) the relationship of the predominant directional

expression of nearby buildings, (iv) the manner of articulation of main building entrances, (v) the roof forms and composition of structures found in the area, (vi) the recurrent alteration of wall areas with door and window elements in facades, and (vii) the use of building material type, texture, and color schemes of surrounding buildings.

- В. The design guidelines and standards shall be resolution, and administered adopted by by planning director, except, however, that the approved drainage and roadway standards quidelines shall be administered by the director of public works and environmental management. Design plans improvements within the B-CT country town business districts shall be approved by the planning director in accordance with the established guidelines or as being compatible with the architectural character of existing town design concept until such time as guidelines are developed for an area.
- C. Pending adoption by the council of the design guidelines and standards herein required, the planning director shall review all proposals in the context of the general intent of enhancing design features of country towns as herein set forth and in so doing shall include consideration of the following factors in the review:
 - 1. Siting should reflect the functional and spatial relationships with surrounding uses, including preservation of scenic and historic view corridors;
 - 2. Landscape planting should enhance the aesthetic continuity of surrounding sites;
 - 3. Building massing should be compatible with the existing variety of form and massing elements;
 - 4. Building scale should respect the size and proportions of surrounding structures;
 - 5. Directional orientation should foster the relationship of the predominant directional expression of nearby buildings;
 - 6. Entry features should reflect the manner of articulation of main building entrances;

- 7. Roof form and composition should be compatible with that of structures found in the area;
- 8. Patterns of facade openings should be compatible with the recurrent alteration of wall areas with door and window elements; and
- 9. The use of building material type, texture, and color schemes should be compatible with those of surrounding buildings.
- D. An applicant may appeal to the commission for reconsideration of an administrative action on a design plan by filing a notice in writing to the planning director within ten days after such administrative action. Such notice shall set forth in detail the action and the grounds upon which the applicant deems himself aggrieved. Approval of the design plan may be granted when the commission finds that the proposed plan maintains the design integrity of the B-CT country town business district. In acting, the commission may approve, approve with modifications, or deny the reconsideration.]"

SECTION 2. Chapter 19.510, Maui County Code, is amended by adding new sections to be appropriately designated and to read as follows:

"19.510.100 Country town business district design guidelines. A. Purpose. The purpose of country town business district design guidelines is to insure that all buildings and structures shall be erected, constructed, reconstructed, renovated, remodeled, enlarged, or converted in a similar and compatible architectural design character with that of surrounding buildings. It is intended that an identifiable and unified design theme be retained within each BC-T country town business district. Except as necessary to protect public health, safety and welfare, where a conflict exists between adopted country town business district design guidelines and standards, and this code, the design guidelines and standards shall prevail.

- 19.510.110 Establishment of country town business district design guidelines and standards. A. Each small town within Maui County that incorporates country town business districts shall establish design guidelines and standards.
- B. Review of country town business district design guidelines and standards by the appropriate planning commission shall include:
 - 1. Review and comment by the urban design review board;
 - 2. An advertised public meeting in the respective country town; and
 - 3. A public hearing held by the appropriate planning commission. The director of planning shall publish the notice of the date, time, place, and subject matter of the public hearing once in a newspaper printed and issued at least twice weekly in the County and which is generally circulated throughout the County at least thirty calendar days prior to the date of the public hearing.
- C. In developing site design guidelines and standards, consideration shall be given to functional and spatial relationships with surrounding uses, and landscape planting in the aesthetic continuity of surrounding sites.
- D. In developing architectural design guidelines and standards, consideration shall be given to: the existing variety of form and massing of elements; the size and proportions of surrounding structures; the predominant directional expression of nearby buildings; the articulation of main building entrances; the roof forms and composition of structures found in the area; the recurrent alteration of wall areas with door and window elements in facades; and the building materials, texture, and color schemes of surrounding buildings.
- E. The design guidelines and standards shall be adopted by resolution by the council.
- 19.510.120 Administration and review of proposals. A. Adopted country town business district design guidelines and standards shall be administered by the director of planning; however, approved drainage and roadway guidelines and standards shall be

- administered by the director of public works. Design plans for improvements within the B-CT country town business districts shall be approved by the director of planning in accordance with established guidelines or the architectural character of existing town design until such time as guidelines are approved for an area.
- B. Pending adoption by the council of the country town business district design guidelines and standards required under section 19.510.110, the director of planning shall review all proposals so as to enhance design features of country towns and shall consider the following factors in the review:
 - 1. Siting should reflect the functional and spatial relationships with surrounding uses, including preservation of scenic and historic view corridors;
 - 2. Landscape planting should enhance the aesthetic continuity of surrounding sites;
 - 3. Building massing should be compatible
 with the existing variety of form and massing
 elements;
 - 4. Building scale should respect the size and proportions of surrounding structures;
 - 5. Directional orientation should foster the relationship of the predominant directional expression of nearby buildings;
 - 6. Entry features should reflect the manner of articulation of main building entrances;
 - 7. Roof form and composition should be compatible with that of structures found in the area;
 - 8. Patterns of facade openings should be compatible with the recurrent alteration of wall areas with door and window elements; and
 - 9. The use of building material type, texture, and color schemes should be compatible with those of surrounding buildings.
- 19.510.130 Appeal. A. An applicant may appeal a final determination on a design plan made by the director of planning pursuant to section 19.510.120 by filing a notice of appeal with the appropriate planning commission within ten days after such final

determination. Upon review, the planning commission may affirm the decision of the director of planning or reverse or modify the director of planning's decision if:

- 1. The decision was based on a clearly erroneous finding of a material fact or error of law; or
- 2. The decision was arbitrary, or capricious, or characterized by abuse of discretion; or
- 3. The proposed design plan maintains the design integrity of the B-CT country town business district.
- B. The appeal of the director's determination shall be placed on the next available commission agenda as a non-public hearing item."

SECTION 3. Material to be repealed is bracketed. New material is underscored. In printing this bill, the County Clerk need not include the brackets, the bracketed material, or the underscoring.

SECTION 4. This ordinance shall take effect upon its approval.

APPROVED AS TO FORM

AND LEGALITY:

MICHAEL J. HOPPER

Deputy Corporation Counsel

County of Maui

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